

Circular Economy

NAXOS2018 Extended Producer Responsibility as key tool to implement

MONIKA ROMENSKA
REGULATORY AND PA MANAGER, EXPRA

6th International Conference

on

Sustainable Solid Waste Management, 13-16 June



ANNIVERSARY

5th Anniversory

Responsibility

industry-owned, non-profit MEMBERS

HAVE YEARS

of experience and expertise in the waste management field

PROVIDE MILLION PEOPLE

with packaging collection, sorting and recycling infrastructure

ENSURE RECYCLING AND RECOVERY

ovo ic of packaging every year MILLION TONNES



Our Members – non-profit 26 PROs





What is Extended Producer Responsibility?

OECD

"an **environmental** policy approach in which a producer's responsibility for a product is extended to the post-consumer stage of a product's life cycle"

GOALS

- ✓ Shifting the responsibility towards the producer;
- ✓ Provide incentives for eco design;

WFD

Extended producer responsibility schemes form an essential part of efficient waste management.



Why Extended Producer Responsibility?

#1 Compliance and Performance

#2 Gathering and sharing Knowledge

#3 Reinforcing Policy



Stakeholders: Roles and Responsibilities

NATIONAL AUTHORITIES:

- Set legal framework;
- Implement it through accreditattion;
- Define clear roles of all actors;
- Ensure control and enforcement;

LOCAL AUTHORITIES:

- Cooperate with the EPR scheme
- Implement and stimulate separate collection;
- Ensure quality of provided services;

OBLIGED INDUSTRY:

- Take ownership of their responsibility;
 - Allign and act as one;
- Set up run and controll efficient EPR Organizations;

PROs:

- Coordinate relations with all partners involved;
- Provide tender contracts and tender books;
- Ensure quality (quality requirements are fulfilled)

RECYCLING INDUSTRY

- Provide qualitative services;
- •Come up with innovative ideas;
- Be transparent: traceability and efficiency

CONSUMERS/CITIZENS

Sort their waste at home in the way that has been communicated to them





EPR's role in a circular economy











Implementation of the Packaging Directive

3 countries without any compliance scheme => Taxes

Denmark, Hungary, Croatia

Trading of certificates

UK, (Poland)

36 European Countries Tax versus EPR continuous discussion

Ukraine, Russia?

1 country with Fund Scheme run by industry

Iceland

30 with Producer Responsibility

Austria, Belgium, France, Spain, Germany, Ireland, Cyprus, Luxembourg, Portugal, Sweden, Greece, Latvia, Malta, Lithuania, Czech Republic, Slovak Republic, Italy, Expro

Netherlands, Poland, Macedonia, Bosnia I Herzegovina

Responsibility Aliance

EPR - several ways of implementation

EPR System in hands of obliged industry

(BE, ES, IT, NL, NO, CZ, FR, IE, PT)

Competing PROs

(DE, PL, RO, BG)

'Tradable Credits'
Model with several
traders

(UK)

Several PRO's sharing infrastructure

(DE, AT)

PROs acting in different areas

(RO, BG)

PROs have established parallel infrastructure

(EE)

Operational responsibility fully with local authorities

(FR, NL, CZ)

Collection and sorting with local authorities

(BE, ES, IT)

EPR system in parallel to a deposit system

(DE, NO, SE, FI, EE)

One comprehensive system for all (household) packaging

(e.g. BE, FR, ES, IT)

Household & ICI Packaging treated differently

(DE, FR, BE, ES)

Same rules for all packaging

(e.g. IT, CZ, SK, RO)

Full cost approach

(e.g. DE, AT, BE, SE)

Shared cost approach

(e.g. IT, ES, FR)

Incentive cost approach

(UK)

No operational responsibility for local authorities

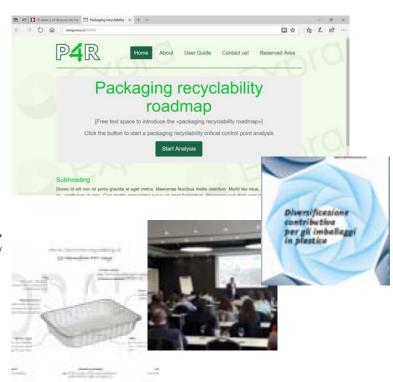
(e.g. DE, AT, SE)

Sustainable production

Promoting eco design and packaging optimization by:

- ✓ Provision of information & consultation;
- √ Fee structure;
- Exchange of best practices;
- ✓ Workshops and trainings.





Collection and sorting

Establishing relevant collection infrastructure:

- ✓ Close cooperation with Local authorities;
- Promoting innovation;





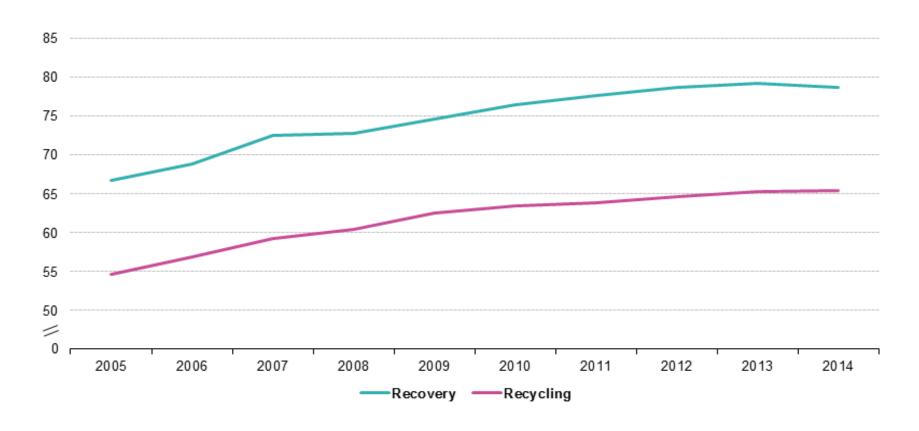








Development of recycling and recovery rates for packaging, EU-27, 2005–2014

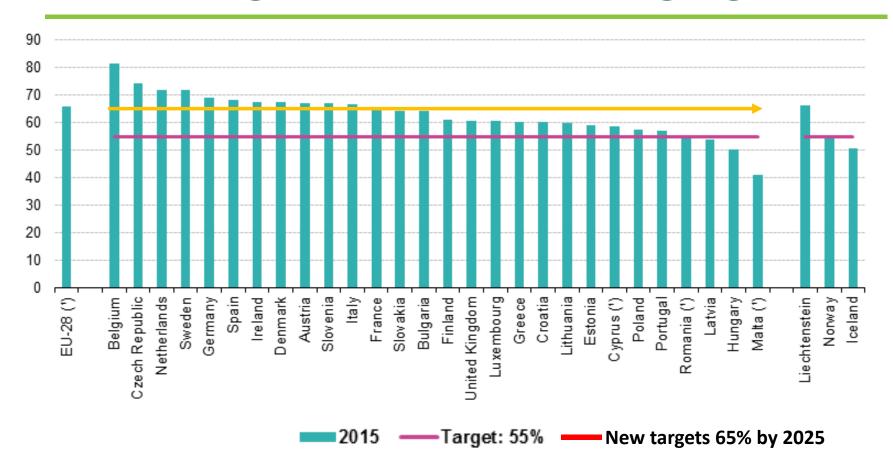




Note: for reasons of comparison, EU-27 data are also shown for 2012 to 2014, although EU-28 data are available; data for the EU-27 aggregate have been estimated by Eurostat.

Producer Responsibility Aliance

Recycling rate for all packaging 2015

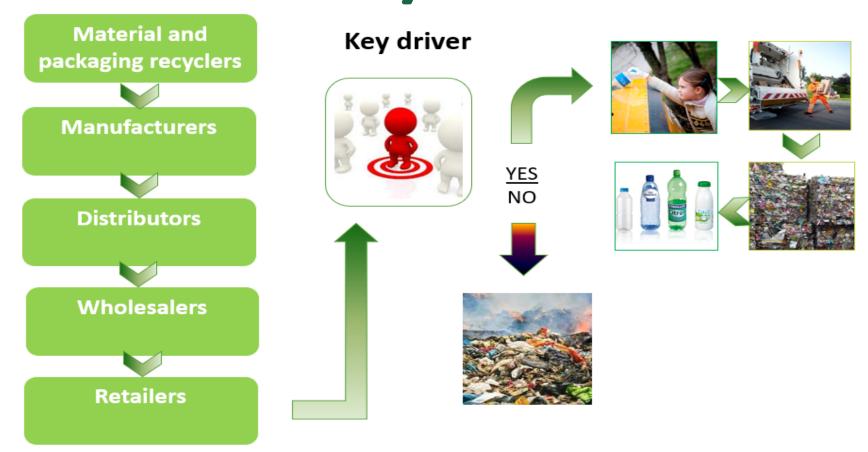




(1) Estimate: CY, MT, RO (2014 data)

Source: Eurostat (online data code: env. waspac)

Consumer - in the center of the system





What does this mean?

Making people aware or conscious of, change their behaviour > believers



-A strong insight that moves people

-Sustainable efforts during a long period





EPR and the new Waste Legislation

Challenges & Opportunities

EPR general, minimum requirements

Higher targets

Recycling calculation

Data & Reporting harmonisation

Early Warning System

Definitions



The Waste Legislation Review: what role for EPR?

- The waste legislation review is an opportunity for the harmonisation of the EPR rule across the EU.
- The EPR minimum requirements (Art 8a WFD) touch upon:
 - Defining role and responsibilities
 - Establishing a reporting system and ensuring information transparency
 - Cost coverage (closed list)
 - Fee modulation
 - Incentives for taking part in the separate collection systems
 - Monitoring and enforcement framework (including self-control mechanism)



Implementation: Early warning report

The Commission in cooperation with the European Environment Agency, will draw up **reports on the progress towards the achievement of the targets** (three years before each time-limit at the latest).

The reports shall include the following:

- (a) an estimation of the achievement of the targets by each Member State;
- (b) a list of Member States at risk of not achieving the targets within the respective time limits accompanied by appropriate recommendations;
- (b) examples of best practices that are used throughout the Union and that could provide guidance for progressing towards achieving the targets;

Measurement point

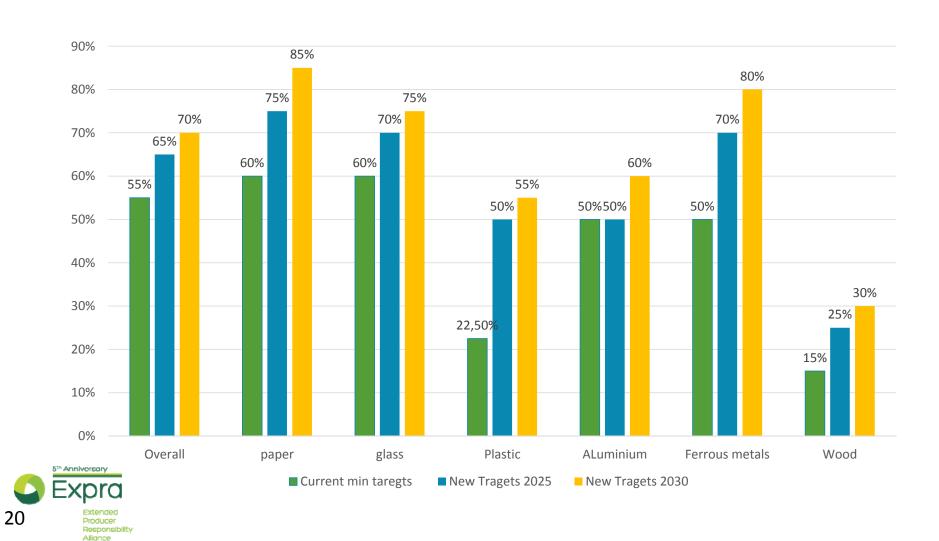
Unified calculation method:

Default method: when the packaging waste enters the recycling operation

Derogation: measuring at the <u>output of any sorting operation</u> (against certain criteria. The details of the applicable method will be fine-tuned by the Commission via the comitology process. This includes a method for calculating the losses and taking into account reusable packaging)



EU Recycling PW Targets



CEP: what role for EPR?

When it comes to Extended Producers Responsibility schemes, the Commission believes that EPR can:

Provide economic incentives for businesses to develop more sustainable products (e.g. comodulation)

Encourage design for recycling

Promote greater dialogue between producers, local authorities and recyclers

Help improve the efficiency of the recycling process



Reduce waste and littering

Next Steps

EPR's potential

- The environmental approach with the highest room of manoeuvre
- Providing a recycling solution for all packaging while helping enable the circular plastics' economy

Variables

- More stringent recycling measurement that will affect performance
- Chinese ban and its effect on materials' supply and demand
- Data and reporting quality

Implementation of new rules

- Fragmented markets affect EPR schemes' performance
- Definition of stakeholders' roles and responsibilities, transparency -free-riding control and enforcement will play a crucial role



EXPRA beliefs: How to make EPR successful? (1)

- ✓ EPR is one tool within a comprehensive policy approach;
- Different stakeholders should have clear roles to play, ensuring no conflict of interests!;
- EPR organisations should be run by obliged companies on a not-for-profit basis;
- ✓ Focus on separate collection and collection infrastructure for inhabitants is key for the success of the system!



EXPRA beliefs: How to make EPR successful? (2)

- Ensure transparency of operations and data;
- Calculate the fees for all materials covered in a fair manner;
- ✓ EPR organisations should control the use of the fees collected, and influence infrastructure design if necessary;
- ✓ Packaging optimisation, design-for-recycling, clear communication and education of inhabitants and company representatives are essential parts of successful EPR systems
- ✓ Continuously improve system performance;





THANK YOU!



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Extended Producer Responsibility Alliance

